

CHAPTER 1

INTRODUCTION

1—1. Purpose

This manual prescribes Army doctrine on base development. It is designed to assist commanders and staff officers in the development of a base or bases in a theater of operations. The levels of command discussed herein include the Secretary of Defense, the Military Departments, the Joint Chiefs of Staff, the unified and specified commands (theater commands), the component commands (primarily Army), and subordinate unified and/or joint commands (when established). The command and staff organization and responsibilities outlined in this manual are in consonance with JCS Pub 2, JCS Pub 8, and FM 1014.

1—2. Scope

This manual provides for an integrated system for base development ranging from early concept planning to program execution. It is designed for commanders and staff officers involved in base development planning, programing, and execution. This manual defines the roles, interrelationships, and functions of the various levels of command and support involved in base development in support of general war and contingency operations.

1—3. Recommended Changes

Users of this manual are encouraged to submit recommendations to improve its clarity or accuracy. Comments should be keyed to the specific page, paragraph, and line of the text in which the change is recommended. Reasons should be provided for each comment to insure understanding and complete evaluation. Comments should be forwarded direct to the Commanding General, U.S. Army Combat Developments Command Institute of Combined Arms and Support, Fort Leavenworth, Kansas 66027. Originators of proposed changes which would constitute a significant modification of approved Army doctrine may send an information copy, through command channels, to the Commanding General, U.S. Army Combat Developments Command,

Fort Belvoir, Virginia 22060, to facilitate review and followup.

1—4. Definitions

a. Base— A locality from which operations are projected or supported. An area or locality containing installations which provide logistic or other support.

b. Installation— A grouping of facilities located in the same vicinity, which support particular functions. Installations may be elements of a base.

c. Facility— An activity which provides a specific kind of operating assistance to naval, ground, or air forces, thereby facilitating any action or operation. An item of real property. It is the basic element of an installation.

d. Base Development— The acquisition, development, improvement, and expansion or rehabilitation of the facilities and resources of an area or location for the support of forces employed in military operations or deployed in accordance with strategic plans.

e. Base Development Planning Directive— A directive issued by a unified or a specified (theater) commander to the joint and/or component commanders directing preparation of specific base development plans. Normally, the directive includes specific guidance regarding the base selected, the assigned support mission, and the operational target date of the base as a prerequisite for the production of a base development plan. It may include other details, preliminary estimates, and instructions on which to base specific planning.

f. Planning Factors for Construction— Those logistic factors that convert operational supply and/or maintenance requirements into facilities required to operate, store, handle, transport, and/or administer the supplies for an operation. Resupply factors, number of days of supply to be stocked, and square feet of open and covered storage required per ton of supplies are typical

planning factors required for base construction (FM 101-10-1).

g. Standards of Construction— Level of quality of facilities which influences materially the level and amount of construction to be accomplished. Standards are based on factors such as the degree of permanency desired, cost, time available for construction, morale, and resources available. They normally are established by the theater commander.

h. Designated DOD Construction Agents— A single DOD construction agent for contract execution of all military construction programs of all Services for selected geographical areas throughout the world. Each agent has full and sole responsibility for accomplishing DOD construction contracts in his area of the world. Normally, the DOD construction agent is designated from the Army Corps of Engineers or the Naval Facilities Engineering Command.